# OFFSHORE (CAYMAN) CAPTIVES IN THE MODERN ERA

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#### INTRODUCTION

- A. A brief history of captives, captive jurisdictions and the success of the Cayman Islands as a domicile
  - The Birth of an Industry
  - Early Captive Legislation and Cayman
  - Segregated Portfolio (Protected Cell) Company Legislation and Cayman
- B. In the modern era, does it still make sense to domicile a captive in Cayman?

[Hint: The panel would unanimously and emphatically state "yes"!]

- The Statistics
- The Reality
- Other Offshore Domiciles



#### A. The Advantages of Cayman as a Jurisdiction

- A long history of innovation and being ahead of the curve
- Cayman is a major worldwide financial center
- Importance of captive insurance to the island
  - Government support
  - Public/private partnership
- Approachable regulator and correct mix of flexibility and legitimacy



#### A. The Advantages of Cayman as a Jurisdiction (cont.)

- Excellent, stable and deep infrastructure of professionals supporting the industry
  - Unlike many onshore jurisdictions where captive insurance is a start-up industry, captive insurance is a mature industry in the Cayman Islands
  - Proven model "been there, done that"
  - Captive managers, accountants, auditors, attorneys, local banks, investment managers, independent directors
    - Know each other and roles, how to interact with each other, with regulators
- Regulatory framework/environment
  - Mentioned previously innovativeness and being ahead of the curve
  - Many new initiatives we'll get into later



#### A. The Advantages of Cayman as a Jurisdiction (cont.)

- Reasonable capital/surplus requirements
- Reasonable costs to set up and operate a captive in Cayman
- Favorable local tax regime
  - No premium tax, income tax
  - Reasonable annual fee
- Familiarity and political and economic stability
- "Go to" jurisdiction for healthcare, group captives
- Other advantages
  - No requirement to meet in Cayman every year, unlike many states
  - No requirement for local directors, unlike many states
  - Local attorneys tend to be more reasonable, less omnipresent
  - Discourages claims, lawsuits against captive
    - Shareholder, captive liquidation examples
    - Discourages contingent fee litigation
  - Ease of access sunshine, beaches, golf, restaurants, etc.



#### **B.** The Disadvantages of Jurisdiction Offshore

- There is still a stigma attached to Offshore Jurisdictions
  - In the "old days" less global regulation, less transparency, the world was a larger place, and tax loopholes existed and were utilized
  - "The Firm" and other movies perpetuate the stigma
    - Money laundering, tax havens and no transparency
  - U.S. politicians perpetuate myths for political advantage
  - "Panama Papers" and similar exposés that people don't understand
  - IMAC marketing campaigns to counter the negative (and inaccurate) perceptions
  - More transparency, international cooperation, IRS scrutiny than ever
  - Perception = reality!
    - Some companies simply cannot overcome the perception
    - Need to continue to work on changing the perception



#### B. The Disadvantages of Jurisdiction Offshore (cont.)

- FET & Other U.S. federal tax issues
- State self-procurement taxes (premium taxes)
- Compliance with U.S. reporting obligations
  - FATCA Foreign Account Tax Compliance Act
  - FBAR FinCen Form 114 Foreign bank account report regardless of captive tax election
- Impact of EU initiatives on Cayman and other offshore jurisdictions
  - Example: Bermuda and Solvency II equivalency
  - BEPS
  - Pressure regarding physical presence
- Other disadvantages



#### C. Cayman vs. Other Offshore Jurisdictions

- Cayman versus Bermuda
  - More similarities than differences
  - Direct access to reinsurance markets
  - Regulator comparison and communication
  - Cost comparison
  - Our experience/perception



#### C. Cayman vs. Other Offshore Jurisdictions (cont.)

- Cayman versus Barbados
  - Many similarities but some key distinctions
  - Barbados and Canada
  - Regulators and regulation
  - Infrastructure and professional depth
  - Other issues
- Other offshore jurisdictions
  - Others in Caribbean not typically comparable
  - European-centered jurisdictions



#### D. Cayman vs. Onshore (U.S.) Jurisdictions

- Vermont, Hawaii, D.C., South Carolina, Delaware some of the more established U.S. jurisdictions
- Proliferation of U.S. jurisdictions over past 10 years
- Some lines of business require U.S. only providers (ex: TRIA coverage, employee benefit risk)
- Ease of access depends, but typically easier + not international
- Is the U.S. jurisdiction's captive insurance department a state priority?
  - Is it properly staffed, funded, politically popular?
  - How does the captive insurance department interact with rest of insurance department?
  - How experienced is the regulator?
  - How stable is the department does it change when a different political party is in power?
- Little history and experience
- How strong is the professional infrastructure?



#### D. Cayman vs. Onshore (U.S.) Jurisdictions (cont.)

- Is the regulatory framework proactive or reactive?
- Costs to set up and operate a captive
  - Sometimes have to pay for professional review of application
  - Premium taxes in lieu of state income taxes in most jurisdictions
  - Capital/surplus requirements can be substantially more than Cayman
- State protection provisions
  - Local directors
  - Local meetings annually
  - Local service provider directives
  - Mandatory regulator meetings



- D. Cayman vs. Onshore (U.S.) Jurisdictions (cont.)
  - Federal taxes
    - Little difference if IRC 953(d) election is made
    - If IRC 953(d) election is not made by offshore captive, many differences
  - Generally, no stigma, but the reputations of some U.S. jurisdictions are less than stellar



#### E. The Impact of Recent U.S. Federal Tax Reform on Offshore Captives

- Preliminary disclaimers and assumptions
- Recall a foreign captive that qualifies as an "insurance company" and is a CFC can elect to be taxed (from a U.S. federal tax standpoint) at the shareholder level (Form 5471's) or the entity level (IRC 953(d) election)
- On December 22, 2017, President Trump signed the Tax Cuts and Jobs Act (TCJA) which impacted captives as follows:
  - Largest impact was lowering of lowest U.S. federal income tax rate from 35% to 21%
    - The impact of this is to essentially take away any remaining tax advantage of being offshore + not taking 953(d) election
    - Complicated analysis have to determine if getting shareholder dividends or policyholder distributions
      - If shareholder is an individual or flow through entity, can probably get qualified dividend treatment, but taxed first at captive level
      - If shareholder is a corporation, dividends may be eligible for a dividends received deduction, but taxed first at captive level and dividends received deduction is reduced under the TCJA
      - Policyholder distributions taxed as ordinary income but also deemed an expense of the captive
      - Lastly how should assessments be treated as premium or capital contributions



#### E. The Impact of Recent U.S. Federal Tax Reform on Offshore Captives (cont.)

- Other major impacts of the TCJA:
  - CFC rules
    - <u>Prior</u>: a shareholder was a "U.S. shareholder" (for purposes of determining U.S. shareholder ownership of a foreign entity for CFC purposes) if such shareholder owned 10% of the voting shares of the stock of the foreign corporation
    - Now: a shareholder is a "U.S. shareholder" if it owns 10% of the vote or value of the shares of stock of the foreign corporation
    - Impact: captive can no longer issue non-voting shares to avoid CFC status
    - Result: it will be harder to avoid CFC status and thus harder to avoid IRS jurisdiction
    - BEAT Base Erosion Anti-Abuse Tax
      - Generally, imposes a minimum level of tax (similar to an alternative minimum tax) on certain deductible payments made to a foreign affiliate
      - Limited application to captives
        - Applies to single parent captives of large C Corp parents
        - Parents must have at least \$500M of annual domestic gross receipts
- Conclusion: Tax advantages for U.S. based captive participants have essentially been eliminated, but...



#### F. The Impact of EU Initiatives on Offshore Captives

- If most Cayman captives have North American participants, why do we care what the EU is doing?
- Solvency II equivalency established in Bermuda
  - Stricter capital and solvency requirements
  - More robust disclosure requirements
  - Risk management framework
- Solvency II equivalency not established in Cayman, but influential nonetheless
- Increased governance and reporting is generally a good thing, but over-regulation is a concern
- Common reporting standards (CRS) similar to FATCA
- General Data Protection Regulation (GDPR) (EU-5/25/18)
  - Impact on Cayman discussed below
  - Likely will have similar impacts in the U.S.



#### G. Recent Cayman Regulatory Initiatives

- Past 10 years have seen a significant increase in Cayman regulatory activity
  - Already mentioned the recent portfolio insurance company (PIC) regulation
    - Incorporated cell company regulation
  - Insurance law amended in 2010 to establish new classes of Cayman insurance companies recognizes differences in types of insurance companies, their financial capabilities/resources + sophistication
    - Competitive updates to the Insurance Law
    - Insurance manager regulation also enacted
      - Requires licensure of insurance managers
      - More robust requirements on keeping books and records
      - Establishes the captive manager as the point of contact with CIMA
      - Whistleblowing requirements if concerns about clients
  - Rule on Risk Management for Insurers (2015)
    - Requires written framework be established, documented and maintained



- G. Recent Cayman Regulatory Initiatives (cont.)
  - Rule and Statement of Guidance (SOG) on Corporate Governance for Insurers 2016
    - Requires a written Corporate Governance Framework be adopted and approved annually
      - Proportional
      - Requirements apply to governing body (typically Board) and its structure and governance
    - Checks and balances on governance of risk management, compliance, actuarial matters, internal audit
    - Requires regular review of internal controls (see also, Rule and SOG on Internal Controls, 2007)
    - Requires adoption of a Conflict of Interest Policy and directors must submit a Conflict of Interest Statement annually
    - Requires Policy on Outsourcing be reviewed annually (see also, SOG on Outsourcing (2015))
  - Monetary Authority Law (2016 revision)
    - Includes CIMA's Enforcement Handbook provisions
  - Overall impact of plethora of regulations is good, but...
    - Clearly influenced by Solvency II
    - Other outside pressures (OECD, NAIC, etc.)
    - Creeping ever closer to over—regulation and stifling the entrepreneurial spirit so crucial to the industry
    - Do the changes make Cayman more or less competitive?



#### H. Potential/Future Cayman Regulatory Initiatives

- Regulations on administrative fines
- Data Protection Law 2017 effective 1/1/19
  - Seeks to comply with GDPR "adequacy standard"
  - General Data Protection Regulation (GDPR) (EU 5/25/18)
- Other regulations in the pipeline and issues expected to be addressed
- Impact on Cayman's competiveness as a domicile



- A. In an increasingly connected world, why is it necessary to take precautions to preserve a captive's offshore status?
  - The IRS and "U.S. trade or business" concerns
  - The 953(d) election eliminates the IRS U.S. trade or business concerns, but...
  - Still have state (insurance) regulatory concerns
    - Captive is not licensed in any of the states and is deemed a non-admitted insurer
    - Would not want to be deemed to be conducting insurance business in any state without proper licensure



- B. Safeguards against inadvertent presence in the U.S. (or a particular state)
  - Generally, make sure "mind and management" of the captive remain offshore and that the captive is not "conducting insurance business" in the U.S. or engaging in a "U.S. trade or business"
    - Want to avoid continuity, regularity, substantiality of the captive's U.S. activities
    - Remember, the captive is licensed as an insurance company in Cayman and is regulated by Cayman's insurance laws – so adhere to them



- B. Safeguards against inadvertent presence in the U.S. (or a particular state) (cont.)
  - The captive insurance manager's role is to facilitate the conduct of the captive's business offshore
  - Few captives have employees or own property, but if they do the employees or property should not be onshore
  - Offshore captives can contract arm's length with independent third parties (independent contractors) onshore
  - All typical functions of an insurance company (such as underwriting) should be concluded offshore
  - Direct write policies should always be signed and delivered offshore, for instance



- B. Safeguards against inadvertent presence in the U.S. (or a particular state) (cont.)
  - All material (and definitely major) decisions of the captive should be made offshore
    - All shareholder, board and board committee meetings should occur offshore and any actions (decisions) of such groups should be made offshore
      - Document meetings with minutes and include resolutions of the actions taken
      - Avoid participation by decision makers by remote means
      - Utilize proxy meetings when shareholders, directors cannot meet offshore



- B. Safeguards against inadvertent presence in the U.S. (or a particular state) (cont.)
  - All material contracts to which the captive is a party should be executed offshore on behalf of the captive
  - In a direct-write situation, even more important to maintain the offshore nature of the captive because there is no licensed fronting insurance company and likely no licensed broker involved
    - Again, policies should be issued and delivered offshore
    - Direct write policies should indemnify/reimburse the insured to minimize the captive's direct onshore involvement in a claim/loss
  - Remember, whether a captive is conducting business onshore is a factual determination and it should avoid continuous, systemic, regular and substantial trade, business, and mind and management onshore



- C. Regulatory Consequences of Ignoring Best Practices for Maintaining Offshore Status
  - As President Trump might simply state, ignoring best practices could be "very, very bad"
    - On the tax (IRS) side, filing a protective 1120F informational return could provide some protections
    - In general, however, unless the 953(d) election has been made the captive has not been paying any income taxes on the federal level
    - On the insurance regulatory side, the captive could be deemed to be conducting insurance business in a given state without a license



#### **Conclusion**

- As discussed, many advantages of Cayman (and other offshore jurisdictions) still exist, even in the modern era
- Tax advantages of going offshore have largely been eliminated
- Important to do your homework and analyze all factors
- Choosing Cayman (and certain other offshore jurisdictions) can still be a fine choice, just make sure you respect and maintain the offshore nature of your captive to avoid inadvertent tax and insurance jurisdiction onshore
- Q&A's



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#### THANK YOU!

